



Affordable Care Act

Educational Briefing

The Patient Protection and Affordable Care Act, otherwise known as the ACA, is the comprehensive health care reform bill passed by Congress in March 2010. The law reshapes the way health care is delivered and financed by transitioning providers from a volume-based fee-for-service system toward value-based care. Through a series of new programs, regulations, fees, and subsidies, the ACA seeks to achieve a triple aim of better population health, lower per capita costs, and elevated patient experience.

Why is the ACA a key issue for providers?

The ACA addresses cost, quality, and access problems in the current U.S. health care system. Rapidly growing health costs have strained the abilities of individuals, government, and employers to finance routine coverage. While health care costs continue to escalate, millions of un- and underinsured lack access to preventative care. In addition, the current fee-for-service system is inadequate in delivering high quality care to entire populations. Although the ACA's regulatory requirements will likely add short-term costs, the Congressional Budget Office (CBO) projects that the law's payment and coverage changes will likely lead to lower Medicare spending in the long-term.

How does the ACA work?

The ACA uses a series of incentives, taxes, and payment programs to emphasize payment for quality outcomes and the elimination of unnecessary spending. It also attempts to provide insurance access to more Americans.

The ACA's payment initiatives offer bonuses and penalties to hospitals based on their ability to improve quality and cost of care. These include mandatory quality programs which make a portion of a hospital's Medicare payments contingent on clinical quality. Examples of such programs include Value-Based Purchasing (VBP), the Hospital Readmissions Reduction Program (RRP), and the Hospital-Acquired Conditions Reduction Program (HAC). The law also experiments with voluntary payment programs that attempt to align the incentives of providers and payers, such as Bundled Payments and Shared Savings.

Payment and delivery innovation come together in one of the law's key provisions, the creation of Accountable Care Organizations (ACOs) under the Medicare Shared Savings Program (MSSP). MSSP ACOs are formed by the union of one or more providers with Medicare. The providers are assigned a population of Medicare beneficiaries and are responsible for managing the cost and quality of those beneficiaries' health care. While they continue to receive payments for each procedure they perform (known as fee-for-service), these ACOs also receive a shared savings bonus based on how effectively they can limit total costs and meet quality metrics. Meanwhile, the ACO model's clinical and financial potential has led many hospitals and physician groups to form private ACOs with commercial insurers.

	Affordable Care Act Program
Payment/ Quality	• Bundled Payments for Care Improvement
	• Shared Savings
	• Value-Based Purchasing
	• Readmissions Reduction Program
	• Hospital-Acquired Condition Reduction
Delivery	• Accountable Care Organizations
Coverage	• Medicaid Expansion
	• Health Insurance Exchanges

While transforming standards for health care payment and quality, the ACA also attempts to expand the number of Americans who have insurance. Through **Medicaid Expansion** the law extends federal money to states to encourage them to expand Medicaid eligibility to all individuals and families with incomes up to 138% of the poverty line, a proposal about half of state governments have accepted. In addition, the law contains employer and individual mandates—backed up with small fines—to encourage the purchase of insurance. The tax bill signed into law by President Trump in Dec. 2017 repeals the individual mandate penalty, effective 2019. Under the ACA, eligible individuals can purchase their insurance through **Health Insurance Exchanges** (also known as “Marketplaces”), selecting from private insurance plans. The government offers many individuals subsidies so they will be able to afford insurance.

How does the ACA affect providers?

Clinical

The ACA makes providers more financially responsible for the cost and quality of care provided and encourages better coordination among providers. Hospitals face the dual challenge of making their episodic health care more efficient within their institutional walls and investing in the long-term health of the entire community. This means that providers must invest in primary care and chronic disease efforts to manage patient health from afar. Providers will need to continue to provide high-quality care, while also reinvesting in the basics of preventative health.

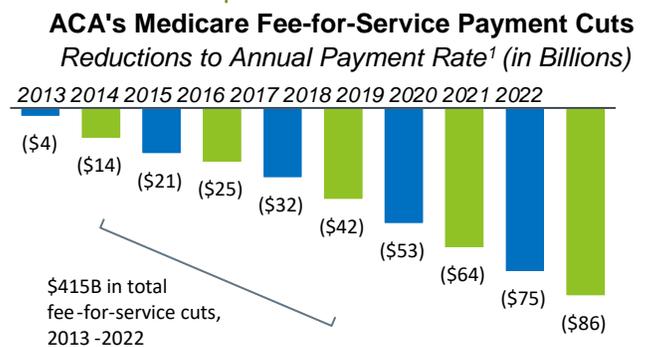
Financial

The shift to risk-based payment makes revenue contingent on value. Relying solely on fee-for-service payments is an increasingly unattractive strategy. The law uses a mixture of cost reductions—such as \$415B in cuts to Medicare payments over the next decade—and revenue increases to fund the various tenets of the law. Widespread adoption of new payment models (accountable care organizations, bundled payments, value-based purchasing, etc.) may mitigate some of the negative impact on providers.

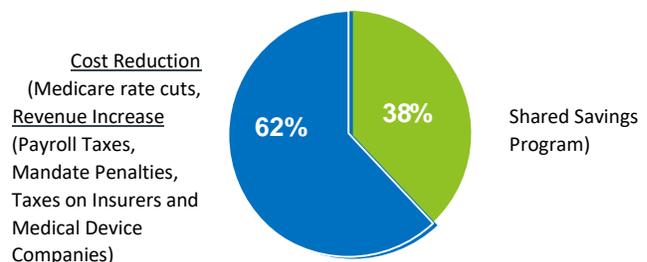
A large and complex law, the ACA mainly relies on Health and Human Services (HHS) to monitor and regulate the implementation of the Act's many initiatives. Hospitals administrators will need to overhaul their systems and protocols to effectively record and report the appropriate data to appropriate government agencies. To successfully manage patient health, providers will need to collect, synthesize, and act on patient information beyond what is required. Providers will need to perform the difficult task of segmenting patients based on risk and ensuring they receive the appropriate care.

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Operational



Funding for Health Care Reform



Source: US House of Representatives, “Amendment in the Nature of a Substitute to H.R. 4872, as Reported,” March 18, 2010.

Source: Advisory Board Research and Analysis This report does not constitute professional legal advice. The Advisory Board Company strongly recommends consulting legal counsel before implementing any of the practices contained in this report or making any contractual decisions regarding suppliers and providers.